Representative Jerome Zeringue
Chairman



Representative Francis Thompson Vice Chairman

# Fiscal Year 2024 Executive Budget Review Department of Environmental Quality

House Committee on Appropriations
House Fiscal Division

April 3, 2023

Budget Analyst: Zion Wilson

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This presentation was produced by the House Fiscal Division of the Louisiana House of Representatives.

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All data and figures were obtained from the governor's Fiscal Year 2023-2024 Executive Budget and Supporting Documents provided by the Office of Planning and Budget within the Division of Administration along with House Bill 1 of the 2023 Regular Session, unless otherwise noted.

https://www.doa.la.gov/doa/opb/ budget-documents/

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# FY 24 BUDGET RECOMMENDATION

# Total Funding = \$152,284,765

Means of Finance								
State General Fund		\$	14,079,535					
Interagency Transfers			4,490,227					
Fees & Self-generated			103,059,076					
Statutory Dedications			10,373,471					
Federal Funds			20,282,456					
	Total	\$	152,284,765					

	FED 13.3%	SGF 9.2%
FSGR	SD	IAT
67.7%	6.8%	2.9%

Program Funding & Authorized Positions								
		Amount	Positions					
Secretary	\$	8,794,860	69					
Environmental Compliance		26,215,339	239					
Environmental Services		16,688,066	160					
Management & Finance		58,965,724	55					
Environmental Assessment		41,620,776	188					
Total	\$	152,284,765	711					

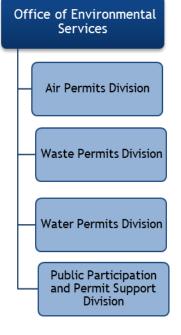
		Enviro. Compliance 17.2%			
Management and Finance 38.7%	Enviro. Assessment 27.3%	Enviro. Services 11.0%	Sec. 5.8%		

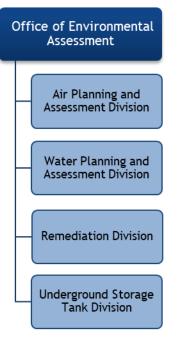
# DEPARTMENT ORGANIZATION



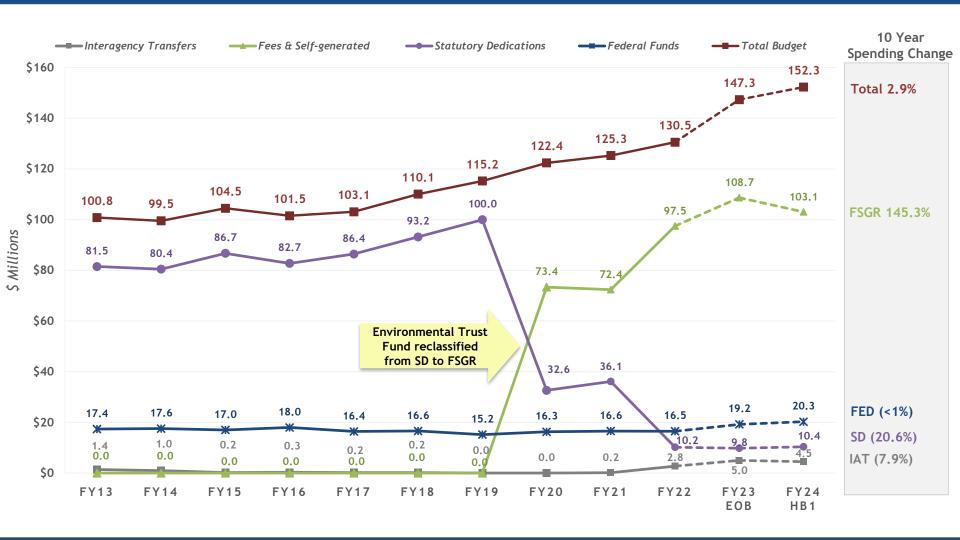
# Office of Management and Finance Financial Administrative Services Division Support Services Division



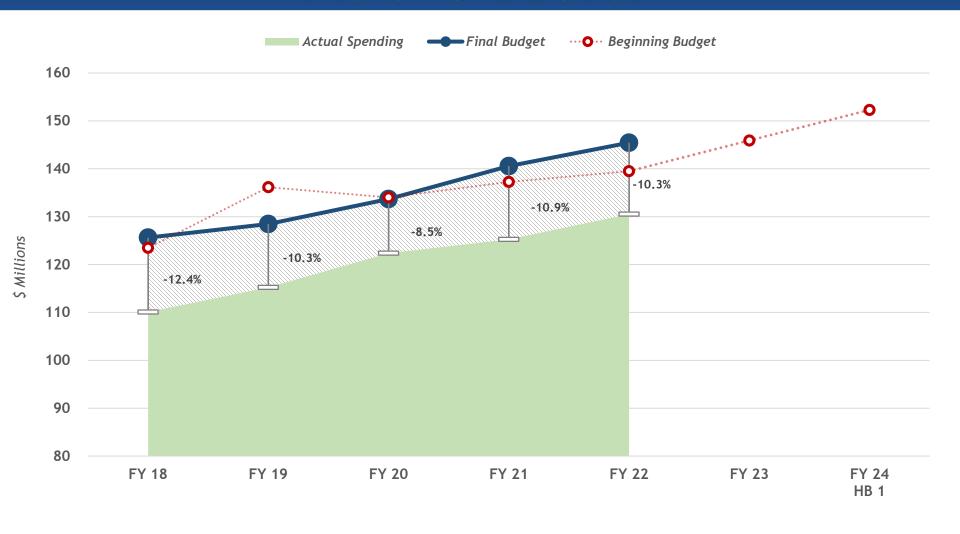




# HISTORICAL SPENDING



# HISTORICAL BUDGET



# PRIOR YEAR ACTUALS FY 22

Means of Finance	inal Budget o FY23 carryfwrd)	Amount Spent		Unspent Authority		Unspent Authority %	Unspent % by MOF
General Fund	\$ 3,529,624	\$	3,529,624	\$	0	0.0%	0.0%
Interagency Transfers	\$ 2,776,611	\$	2,776,610		1	0.0%	0.0%
Self-generated	\$ 109,480,031	\$	97,498,464		11,981,567	10.9%	80.4%
Statutory Dedications	\$ 10,439,815	\$	10,194,079		245,736	2.4%	1.6%
Federal	\$ 19,221,001	\$	16,536,806		2,684,195	14.0%	18.0%
FY22 Total	\$ 145,447,082	\$	130,535,583	\$	14,911,499	10.3%	100.0%

Historical Total Unspent Budget Authority

	Final Budget	Amount Spent	Un	spent Authority	Unspent %
FY21 Total	\$ 140,572,646	\$ 125,256,322	\$	15,316,324	10.9%
FY20 Total	133,685,853	122,368,239		11,317,614	8.5%
FY19 Total	128,478,719	115,221,736		13,256,983	10.3%
3 Year Avg.	\$ 134,245,739	\$ 120,948,766	\$	13,296,974	9.9%

# PRIOR YEAR ACTUALS FY 22

#### Were projected revenues collected?

	Final Budget (w/o FY23 carryfwrd)		•		Difference
SGF	\$	3,529,624	\$ 3,529,624	\$ 0	
IAT		2,776,611	2,776,611	0	
FSGR		109,480,031	106,337,523	(3,142,508)	
SD		10,439,815	10,799,685	359,870	
FED		19,221,001	16,536,806	(2,684,195)	
Total	\$	145,447,082	\$ 139,980,249	\$ (5,466,833)	

The department collected \$5.5 M less than the FY 22 budget.

Under collections in fees and self-generated revenue is derived from the Environmental Trust Dedicated Fund Account. This is mostly due to the Volkswagen Settlement collections being lower than the budgeted amount.

Under collections in federal funds is due to multiple year grants and contracts.

#### Were collected revenues spent?

	Revenue Collections	E	Expenditures	Difference
SGF	\$ 3,529,624	\$	3,529,624	\$ 0
IAT	2,776,611		\$2,776,610	(1)
FSGR	106,337,523		\$97,498,464	(8,839,059)
SD	10,799,685		\$10,194,079	(605,606)
FED	16,536,806		\$16,536,806	0
Total	\$ 139,980,249	\$	130,535,583	\$ (9,444,666)

The department collected \$9.4 M more than expended in FY 22 with fees and self-generated revenues being the main driver across all means of finance.

Revenue Collections exceeded expenditures largely in the Motor Fuels Underground Storage Tank Dedicated Fund Account and to a smaller degree the Waste Tire Management Dedicated Fund Account.

# EXISTING OPERATING BUDGET FY 23

The FY 2022-23 Existing Operating Budget (EOB) was frozen on December 1, 2022. This point-in-time reference is used in both the Executive Budget and the General Appropriations Bill.

Means of Finance	Appropriation		Mid-Year Adjustments		isting Operating Budget
General Fund	\$4,568,830	\$	0	\$	4,568,830
Interagency Transfers	4,499,419		538,058		5,037,477
Self-generated Revenue	107,954,064		727,506		108,681,570
Stautory Dedications	9,649,471		144,281		9,793,752
Federal	19,234,301		13,300		19,247,601
Total	\$ 145,906,085	\$	1,423,145	\$	147,329,230

	Budget Adjustments From Appropriation to EOB								
July	August	September	October	November					
No Change	\$1.4 M  Various means of finance carried over for  Volkswagen Settlement expenses, Louisiana Watershed Initiative obligations, and other items that were not completed by FY 22	No Change	No Change	No Change					

# Sources of Funding

#### Self-generated Revenue

\$103.1 M

**Environmental Trust Dedicated Fund Account** consists of fees pursuant to the authority granted in R.S. 30:2015, and any other provisions of law authorizing the department to assess fees.

Revenues are also generated from registration fees for seminars, the sale of regulations, manifest forms, photocopies, etc.

Previous statutory dedications reclassified as Fees & Self-generated revenues:

- \$19.5 M Motor Fuels Underground Tank Dedicated Fund Account
- \$13.3 M Waste Tire Management Dedicated Fund Account
- \$150,000 Lead Hazard Reduction Dedicated Fund Account

#### Federal Funds

\$20.3 M

The department receives various grants from federal agencies, primarily from the U.S. Environmental Protection Agency (EPA) such as:

- Performance Partnership Grant
- · Leaking Underground Storage Tank (LUST) Trust Fund
- Transuranic Waste Shipment
- · Air Quality Asbestos Program
- Water Quality Management Grant
- Louisiana Clean Diesel Grant
- PM 2.5 Air Monitoring Grant
- Superfund Grant
- Brownfields State Response Program Grant
- WQMP Federal Grant
- Gulf Hypoxia
- Lead Title IV Grant
- DSMOA Grant

# STATUTORY DEDICATIONS

Fund Name	Source	Usage	FY 23 - EOB	FY 24 - HB1
Hazardous Waste Site Cleanup Fund	Sums recovered from settlements or judgements, and Hazardous Waste Tax collections	Investigation, testing, containment, control, and cleanup of hazardous waste sites	\$6,516,152	\$6,595,871
Clean Water State Revolving Fund	Federal grants and state funds when required	Administrative costs associated with issuing loans for projects for the Clean Water Revolving Loan Grant and the administrative costs for the Non Point Source and Performance Partnership Grant to comply with the Clean Water Act	\$3,005,626	\$3,505,626
Oil Spill Contingency Fund	Oil spill contingency fees, taxes, penalties, etc.	Immediately provide funds for response to threatened or actual discharges of oil or damage to natural resources	\$221,974	\$221,974
Brownfields Cleanup Revolving Loan Fund	Federal grants from the Environmental Protection Agency from the Brownfields Cleanup Revolving Grant	Administrative costs associated with issuing loans for the Brownfields Revolving Loan Grant	\$50,000	\$50,000
			\$9,793,752	\$10,373,471

## FUNDING COMPARISON

Means of Finance	FY22 Actual Expenditures	FY23 Existing Operating Budget 12/1/22	FY24 HB1 Budget	Change Existing Operating Bu to HB1	udget	Change Actual Expenditu to HB1	ures
SGF	\$ 3,529,624	\$ 4,568,830	\$ 14,079,535	\$ 9,510,705	208.2%	\$ 10,549,911	100.0%
IAT	2,776,610	5,037,477	4,490,227	(547,250)	(10.9%)	1,713,617	61.7%
FSGR	97,498,464	108,681,570	103,059,076	(5,622,494)	(5.2%)	5,560,612	5.7%
Stat Ded	10,194,079	9,793,752	10,373,471	579,719	5.9%	179,392	1.8%
Federal	16,536,806	19,247,601	20,282,456	1,034,855	5.4%	3,745,650	22.7%
Total	\$ 130,535,583	\$ 147,329,230	\$ 152,284,765	\$ 4,955,535	3.4%	\$ 21,749,182	16.7%

#### Significant funding changes compared to the FY 23 Existing Operating Budget

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#### \$5.1 M increase for various OTS charges

\$4.2 M increase for a MOF substitution that decreases expenditures from the Environmental Trust Fund based on the most recent REC forecast

\$225,587 increase for 4 additional T.O. positions for the voluntary self-audit of the 2021 R.S.

#### Fees & Self-generated

(\$2.0 M) net decrease for standard statewide adjustments, primarily for the removal of funding for the 27<sup>th</sup> Pay Period that is no longer needed in FY24

(\$4.9 M) net decrease for means of finance substitutions, primarily associated with the Environmental Trust Dedicated Fund Account

\$1.3 M net increase primarily for expenditures with Underground Storage Tanks and its owners

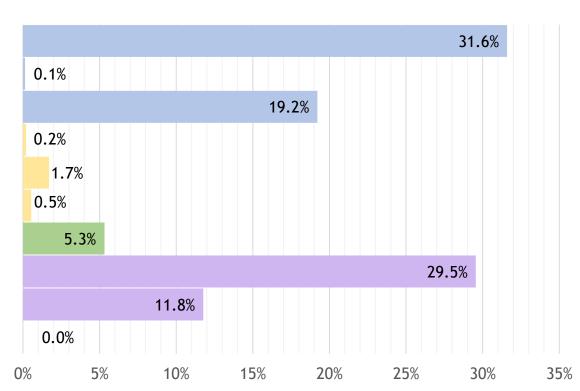
#### Federal Funds

\$1.0 M net increase primarily for the department to receive 7 new grants for pollution evaluation, oxygen levels in water, cleanup plans for redevelopment, and other objectives that remain a priority

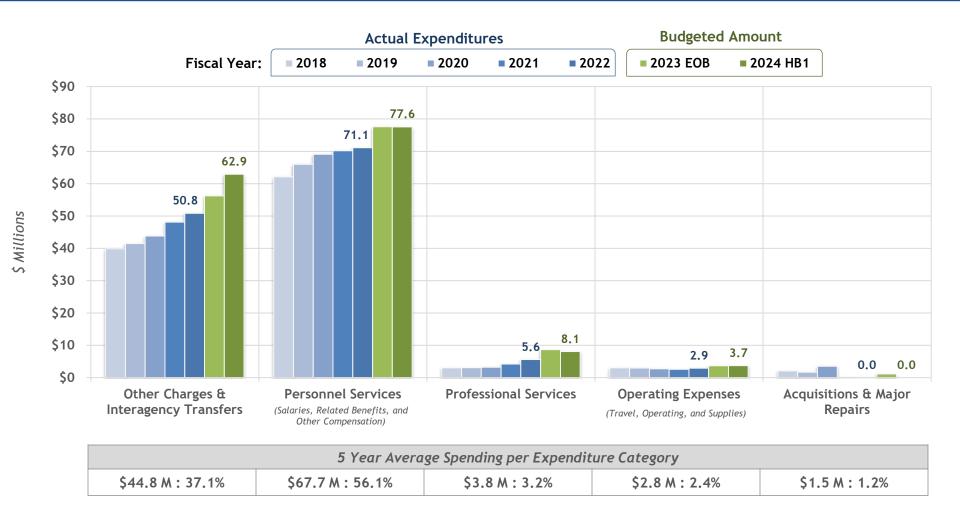
# EXPENDITURE RECOMMENDATION FY 24

# Total Budget = \$152,284,765

Expenditure Category				
Salaries		\$48,108,870		
Other Compensation		\$211,043		
Related Benefits		\$29,247,357		
Travel		\$315,443		
Operating Services		\$2,595,419		
Supplies		\$829,174		
Professional Services		\$8,072,167		
Other Charges		\$44,993,822		
Interagency Transfers		\$17,911,470		
Acquisitions/Repairs -				
Total	\$	152,284,765		



# EXPENDITURE HISTORY



# EXPENDITURE COMPARISON

Expenditure Category	FY22 Actual Expenditures	FY23 Existing Operating Budget 12/1/22	FY24 HB1 Budget	Change Existing Operating Budg to HB1	Change et Actual Expenditures to HB1
Salaries	\$ 45,084,697	\$ 49,219,493	\$ 48,108,870	\$ (1,110,623) (2	3%) \$ 3,024,173 6.7%
Other Compensation	473,006	211,043	211,043	0 0	.0% (261,963) (55.4%)
Related Benefits	25,563,228	28,178,128	29,247,357	1,069,229 3	8% 3,684,129 14.4%
Travel	171,570	293,443	315,443	22,000 7	5% 143,873 83.9%
Operating Services	1,960,492	2,550,096	2,595,419	45,323 1	8% 634,927 32.4%
Supplies	797,849	825,924	829,174	3,250 0	4% 31,325 3.9%
Professional Services	5,626,398	8,696,587	8,072,167	(624,420) (7	2,445,769 43.5%
Other Charges	36,613,157	43,490,240	44,993,822	1,503,582 3	5% 8,380,665 22.9%
Interagency Transfers	14,208,312	12,710,366	17,911,470	5,201,104 40	9% 3,703,158 26.1%
Acquisitions/Repairs	36,876	1,153,910	0	(1,153,910) (100	0%) (36,876) (100.0%)
Total	\$ 130,535,585	\$ 147,329,230	\$ 152,284,765	\$ 4,955,535 3.	4% \$ 21,749,180 16.7%

# SIGNIFICANT EXPENDITURE CHANGES FY 24

#### Compared to the FY 23 Existing Operating Budget

Personal Services	Other Charges/IAT \$6.7 M	Acquisitions/Repairs
(\$2.6 M) decrease for the removal of funding for the 27 <sup>th</sup> Pay Period that is no longer needed in FY24  (\$1.4 M) decrease to factor projected savings from vacant positions in FY 24  (\$215,965) decrease to remove a double incumbency position & remove a position funded in error  \$445,925 increase for 4 additional positions for the Voluntary Self-Audit Program for initiatives per Act 481 of the 2021 R.S.  \$3.7 M net increase for standard statewide adjustments	\$5.1 M increase for various OTS invoices and other related expenses  \$1.3 M increase to receive 7 new grants for pollution evaluation, oxygen levels in water, cleanup plans for redevelopment, and other objectives that remain a priority  \$1 M increase for Motor Fuel Underground Storage tank owners to upgrade or improve single-walled storage tanks  \$49,234 increase for cost increase for the Challenge Station contract  (\$787,323) decrease for carried over funds that are no longer needed for FY 24  \$121,695 net increase for standard statewide adjustments	<ul> <li>(\$1.2 M) decrease for the following one-time purchases that were completed in FY 23:</li> <li>17 replacement vehicles, AreaRAE Plus Rapid Deployment Lite, air samplers, Aqua TROLLS, ice machine, 2 boats, water quality monitors, air and hydrogen monitors, canister samplers, ozone analyzers, a dry scroll vacuum pump, a data logger, continuous PM mass monitor, Calibrators, and methane/non-methane analyzer</li> </ul>

# OTHER CHARGES/INTERAGENCY TRANSFERS

### **Other Charges**

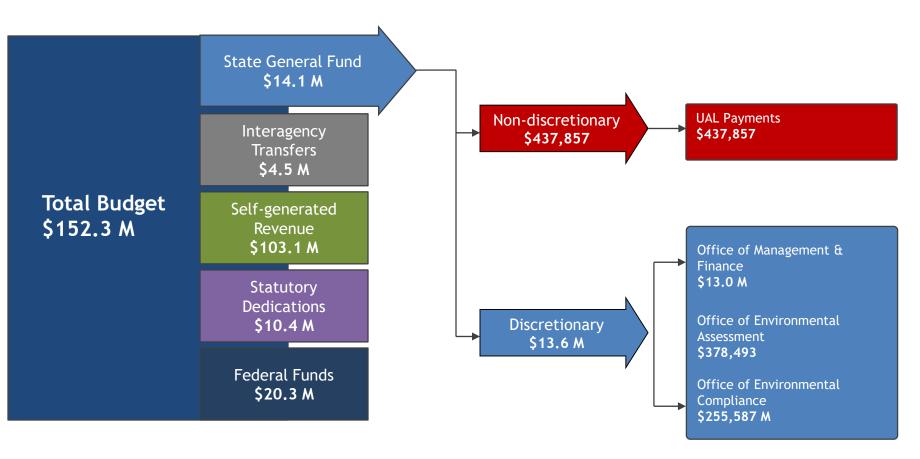
Amount	Description
\$ 19,249,485	Motor Fuels Underground Storage Tank reimbursements for the cleanup of leaking underground storage tanks that pay
	into the Underground Storage Tank Trust Fund.
12,581,064	Waste Tire Program payments to permitted processors for proper disposal of collected waste tires to authorized end-
	use markets.
4,594,028	Miscellaneous items such as payments for the Brownfields State Response Program, Gulf of Mexico Hurricanes
	Supplemental funding for the Leaking Underground Storage Tank Program, the LUST Trust Fund, EPA grants 106
	monitoring initiatives, the Louisiana Clean Diesel Grant Program, NPS contract match, enhancements of state permit
	and enforcing programs, UST Operator Training Program and transuranic waste shipment.
3,052,882	Hazardous Waste Site Cleanup expenditures for investigation, testing, containment, control and cleanup.
700,000	Nonpoint Source Grant (EPA) - nonpoint program implemented to control particularly difficult or serious nonpoint
	source pollution problems.
412,118	Compliance Evaluation Inspections
73,000	American Rescue Plan Funded Cooperative Agreement
20,400	WQMP TMDL Grant - DEQ will utilize this grant to support restoration and protection activities
\$ 40,682,977	Total Other Charges

# OTHER CHARGES/INTERAGENCY TRANSFERS

#### **Interagency Transfers**

Amount	Description	
\$ 10,413,089	Office of Technology Services	
2,788,223	Building rent, maintenance and insurance	
2,105,422	DOTD - Volkswagen Contract	
1,038,478	Other state department transfers (DOTD, DOA, etc.)	
573,900	Supplies, printing and mailing costs	
421,555	Auditing, banking, and civil service fees	
328,850	Vehicle applications, inspection, maintenance and GPS	
198,905	Capital Park Security	
43,048	Uniform Payroll System Billing	
\$17,911,470	Total Interagency Transfers	

# DISCRETIONARY EXPENSES FY 24



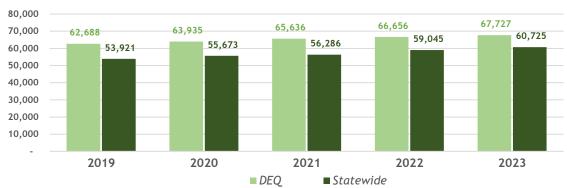
<sup>\*</sup>Figures may not add precisely due to rounding\*

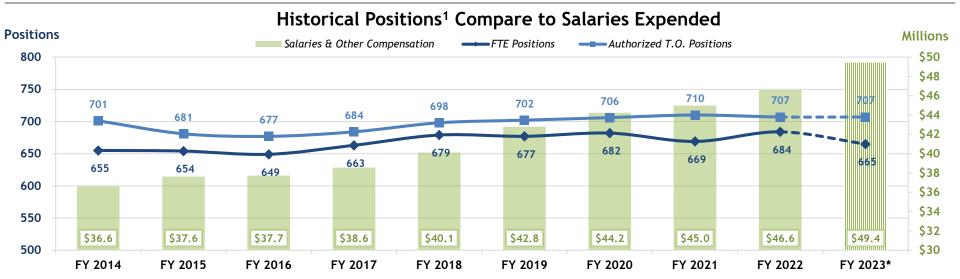
## Personnel Information

#### **FY 2024 Recommended Positions**

# 711 Total Authorized T.O. Positions (702 Classified, 9 Unclassified) 0 Authorized Other Charges Positions 0 Non-T.O. FTE Positions 44 Vacant Positions (January 30, 2023)

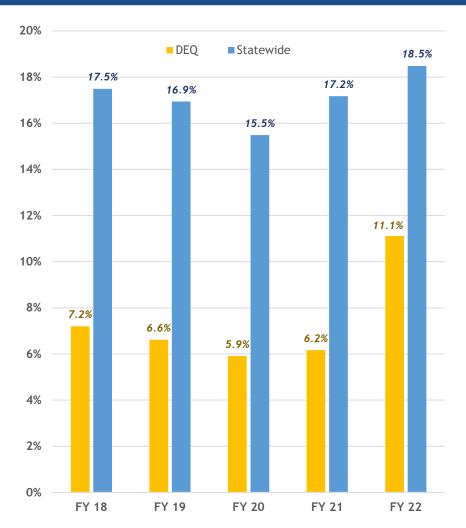
#### Historical Average Salary





<sup>1</sup> FTE Source: Dept. of Civil Service Weekly Report on State Employment

# **TURNOVER HISTORY**

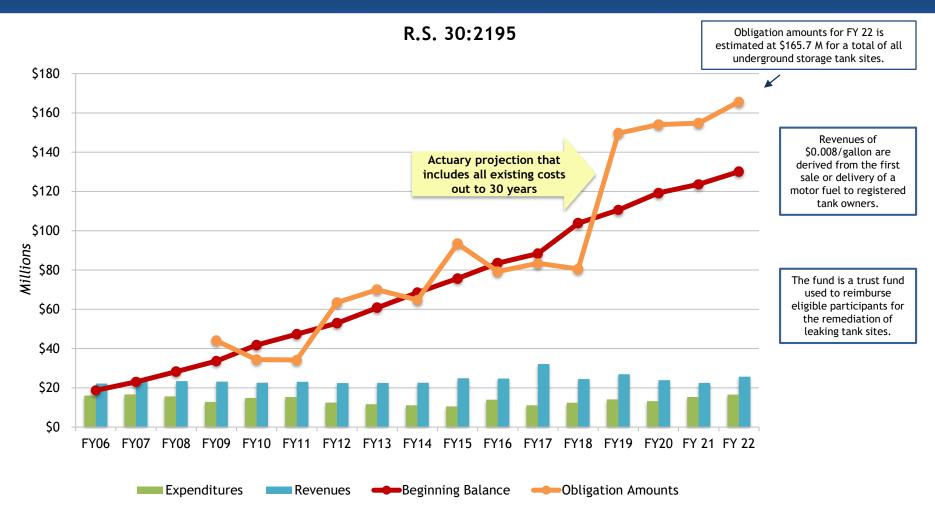


Top Positions Vacated FY 2022

Position	Number of Employees	Separations	Turnover Rate
Environmental Scientist 3	177	17	9.6%
Environmental Scientist 1	27	7	25.9%
Administrative Assistant 5	11	5	45.5%
Environmental Scientist 4	42	5	11.9%
Environmental Scientist Manager	28	5	17.9%

Source: Department of Civil Service Voluntary Turnover Statistics

#### MOTOR FUELS UNDERGROUND STORAGE TANK TRUST FUND



Source: Department of Treasury fund reports & Department of Environmental Quality

# DEPARTMENT CONTACTS



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Karyn Andrews Undersecretary karyn.andrews@la.gov



Theresa Delafosse Financial Services Administrator theresa.delafosse@la.gov

# DEPARTMENT OVERVIEW



The mission of the Department of Environmental Quality is to provide services to the people of Louisiana through comprehensive environmental protection in order to promote and protect health, safety, and welfare while considering sound policies that are consistent with statutory mandates.

#### **Public Safety**

Protects public safety, health and welfare by protecting and improving the environment.

#### **Environmental Compliance**

Increases compliance with federal and state environmental laws through the use of surveillance and enforcement measures in coordination with the federal Environmental Protection Agency.

#### **Policy**

Provides comprehensive environmental protection while considering sound economic development and employment policies.

#### **Emergency Response**

Provides leadership and training to local and state first responders with regards to hazardous materials situations.

# OFFICE OF THE SECRETARY

Galvez Building Baton Rouge, LA



#### **Business and Community Outreach Division**

Provides regulatory and non-regulatory approaches to protect and improve the environment through technical assistance or outreach programs.

#### **Legal Affairs Division**

Provides legal advice, consultation, representation to all of the offices of the department and drafts and reviews contracts, agreements, and settlements

#### **Audit Services Division**

Performs audits on the department, as well as private entities that do not appear to be paying fees to the department on a self-reporting basis.

#### **Communications Division**

Handles all media functions, including media inquiries, press releases, managing the website, and managing social media.

# OFFICE OF ENVIRONMENTAL COMPLIANCE



#### Surveillance Division

- · Inspects facilities for permit compliance.
- Responds to citizen complaints in regards to unauthorized releases of water or air pollution.

#### Emergency Response and Radiological Division

- · Responds to chemical and environmental emergencies.
- Serves as the single point of contact for reporting spills the department.
- Provides administrative services for radiation sources, such as administering the testing of radiographers and managing the licenses for radioactive sources in the state.

#### **Enforcement Division**

Enforces penalties for violations of state and federal laws.

# OFFICE OF ENVIRONMENTAL SERVICES



#### **Air Permits Division**

Authorizes air quality permits.

#### **Waste Permits Division**

- Authorizes Solid Waste and Hazardous Waste Regulations permits.
- Provides engineering and geological services throughout the state.
- Responsible for the Waste Tire Program.

#### **Water Permits Division**

Authorizes permits administered under Louisiana Water Quality Regulations.

#### Public Participation and Permit Support Division

- Provides support to permit divisions with administration, database management, certifications, accreditations and notifications.
- Facilitates public participation through public hearings and informing the public through notices.

# OFFICE OF MANAGEMENT AND FINANCE



#### Financial Administrative Services Division

- Performs accounting, financial and various other activities that help support the department.
- Responsible for the Motor Fuel Underground Storage Tank Trust Fund reimbursement processing.



#### **Support Services Division**

- Provides support to the department in the following areas: human resources, safety trainings, information technology assistance, and records management.
- Responsible for the Revolving Loan Financial processing and reporting.

# OFFICE OF ENVIRONMENTAL ASSESSMENT



#### Air Planning and Assessment Division

- Evaluates the overall quality of the state's air resources.
- Develops & maintains the state's implementation plan, describing control strategies to address federally mandated ambient air quality standards.

#### Water Planning and Assessment Division

Evaluates the overall quality of the state's water resources.

#### Remediation Division

- Functions to protect the state's soil, groundwater, and surface water resources from unauthorized historical and future releases to the environment.
- Investigates, evaluates, and cleans up contamination at both active facilities and abandoned sites.

#### **Underground Storage Tank Division**

Investigates, evaluates, monitors and cleans up contamination at active and closed Underground Storage Tank sites.